

MAY 2 0 2001

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Sais na Liheslaturan Guåhan Twenty-Sixth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

OFFICE OF THE LEGISLATIVE SECRETARY
ACKNOWLEDGMENT RECEIPT
Received By
Time 10: 16 a.m.
Date 05/21/01

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 047 (LS) entitled: "AN ACT TO AMEND §§14104, 14106(b)(iii), 14106(b)(iv), AND 14113, TO REPEAL §14107(b), AND TO ADD §14113.1, ALL TO TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO RESTORING PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY" which I have signed into law as Public Law No. 26-15.

This legislation is the companion legislation to Substitute Bill No. 22, which provides for the Build-Operate-Transfer procedure for obtaining potential future developers to upgrade our water and wastewater system. In addition to the provisions of Substitute Bill No. 22, this legislation changes various provisions of the enabling statute that created Guain Waterworks Authority (GWA) as an autonomous agency. Specifically, it makes amendments to the code sections relative to the GWA's agency powers and the powers of the General Manager, which will also impact on any Build-Operate-Transfer contracts in the future.

In this legislation, the GWA is restricted to entering into contracts that are appropriately budgeted for in its annual budget. However, the budget for the agency is now placed under the jurisdiction of i Liheslatura Guåhan, the Legislature. This legislation requires the General Manager to report all the needs of the agency to i Liheslatura Guåhan, and i Liheslatura Guåhan shall approve, reject, or modify the annual budget. While this procedure may seem odd for an autonomous agency that collects its own revenue, and that reports to an independent Public Utilities Commission for the oversight and regulation of its rates, it implies a major involvement on the part of i Liheslatura Guåhan in our water and wastewater systems. We are expecting the appropriation of subsidies from i Liheslatura Guåhan to overcome operational and planning shortfalls of the agency, to include Build-Operate-Transfer contracts.

SB47;PL26-15 GWA enabling statute May, 2001 – Page 2

I welcome the involvement of i Liheslatura Guåhan in solving the problems facing our island's water and wastewater systems. Guam Waterworks Authority personnel will be working with i Liheslatura Guåhan in determining the current and future needs of the agency, so that they can be addressed.

Very truly yours,

Carl T. C. Gutierrez
I Maga'Lahen Guåhan
Governor of Guam

Attachment: copy attached for signed bill or overridden bill

original attached for vetoed bill

cc: The Honorable Antonio R. Unpingco

Speaker

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 047 (LS)" AN ACT TO AMEND §§14104, 14106(b)(iii), 14106(b)(iv), AND 14113, TO REPEAL §14107(b), AND TO ADD §14113.1, ALL TO TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO RESTORING PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY," was on the 16th day of May, 2001, duly and regularly passed.

ANTONIO R. UNPINGCO **Speaker** Attested: **IOANNE M.S. BROWN** Senator and Legislative Secretary This Act was received by I Maga'lahen Guåhan this 1940 day of Mag at _______o'clock/f__.M. Assistant Staff Officer Maga'lahi's Office APPROVED: CARL T. C. GUTIERREZ I Maga'lahen Guåhan Date: 5-20-0/ Public Law No. 26-15

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 47 (LS)

As substituted by the Committee on Natural Resources and amended on the Floor.

Introduced by:

J. M.S. Brown

K. S. Moylan

J. F. Ada _____

T. C. Ada

F. B. Aguon, Jr.

E. B. Calvo

F. P. Camacho

M. C. Charfauros

Mark Forbes

L. F. Kasperbauer

L. A. Leon Guerrero

V. C. Pangelinan

A. L.G. Santos

A. R. Unpingco

J. T. Won Pat

AN ACT TO AMEND §§14104, 14106(b)(iii), 14106(b)(iv), AND 14113, TO REPEAL §14107(b), AND TO ADD §14113.1, ALL TO TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO RESTORING PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Intent. I Liheslaturan Guåhan recognizes that
- 3 since its inception the Guam Waterworks Authority ("GWA") has continued to
- 4 struggle to operate as a fully functional autonomous agency.

I Liheslaturan Guåhan has determined that GWA has been operating without an active Board of Directors since June, 2000. I Liheslaturan Guåhan has determined through several public hearings that GWA has experienced revenue losses over the past several years; that GWA is not able to control expenses or consistently collect revenues entitled to GWA; that GWA has not allocated sufficient funding to upgrade training of employees; and that GWA has permitted excessive overtime.

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I Liheslaturan Guåhan also recognizes there is a growing concern among the residents of Guam about paying an increase in water and sewage rates without the relief from continuous water outages, low or no water pressure problems, water leaks and sewage overflow.

I Liheslaturan Guåhan has determined that in order to support and promote the general well-being of GWA and the People of Guam, I Liheslaturan Guåhan should assume the responsibility to ratify the budget of GWA to insure greater public accountability regarding the management of our Island's water resources, finances and public assets.

Section 2. Section 14104 of Chapter 14 of Title 12 of the Guam Code Annotated is hereby *amended* to read as follows:

"Section 14104. Powers. The Authority shall have, in accordance with the laws applicable to it and its annual budget, the following powers:

- (a) to produce, treat, transmit, store, distribute and sell water on Guam, and collect, treat and dispose of waste water on Guam;
- (b) to acquire, in accordance with Public Law Number 20-06:7, Title VII-A of the Government Code and all applicable laws, by grant, purchase, gift, devise or lease, or by the exercise of the right of eminent domain in accordance with the provisions of Chapter 15 of Title 21 of the Guam Code Annotated, and hold and use any real or personal

property necessary or convenient for the carrying on any of these enumerated powers;

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- (c) to establish its own internal organization and management, and adopt regulations for the administration of its operations;
- (d) to establish and modify from time to time, with the approval of the Public Utilities Commission, reasonable rates and charges for the water and waste water services adequate to recover the full cost of providing such services, and to collect money from customers using such services (The Authority shall establish and modify from time to time, with the approval of the Public Utilities Commission, reasonable rates and charges for servicing of debt obtained to undertake capital improvements of water and wastewater facilities.);
- (e) to enter into contracts which have been awarded under the relevant procurement laws and are appropriately budgeted for in its annual budget, and to execute all instruments necessary for the exercise of its powers, adopt a seal and to sue and be sued in its own corporate name;
- (f) to construct works along or across any street or public highway or watercourse or public utility easement, or over any of the lands which are the property of the government of Guam; and with respect to Federal lands, the Authority shall have the same powers with respect to the construction of such works as are possessed by the government of Guam (The Authority shall restore any such street or highway to its former state and shall *not* impair its usefulness.);

1	(g) from time to time, to incur indebtedness with the approval
2	of I Liheslaturan Guåhan;
3	(h) to enter into contracts with the government of Guam or
4	with the United States for loans or grants;
5	(i) to employ, retain or contract, in accordance with all
6	applicable procurement laws and its annual budget, the services of
7	qualified persons, businesses or entities to act as specialists and experts
8	to advise and assist its Board of Directors and employees;
9	(j) to adopt such rules and regulations as may be necessary for
10	the exercise of these enumerated powers;
11	(k) to control, operate, improve, equip, maintain, repair,
12	renew, replace, reconstruct, alter and redesign the water and waste
13	water disposal systems of Guam in accordance with applicable zoning,
14	building and health regulations of Guam and the United States; and
15	(l) do all things necessary to the full and convenient exercise
16	of its powers."
17	Section 3. Section 14106(b)(iii) of Chapter 14 of Title 12 of the Guam Code
18	Annotated is hereby amended to read as follows:
19	"(iii) To keep the Board and I Liheslaturan Guåhan advised as to the
20	needs of the Authority, to approve demands for the payment of obligations of
21	the Authority, and to approve expenditures and collection of revenue within
22	the purposes and amounts authorized by the annual budget;"
23	Section 4. Section 14106(b)(iv) of Chapter 14 of Title 12 of the Guam Code
24	Annotated is hereby amended to read as follows:

1	"(iv) To prepare, or cause to be prepared, all plans and specifications
2	for the constructions of work by the Authority in accordance with the annual
3	budget;"
4	Section 5. Section 14107(b) of Chapter 14 of Title 12 of the Guam Code
5	Annotated is hereby repealed.
6	Section 6. Section 14113 of Chapter 14 of Title 12 of the Guam Code
7	Annotated is hereby amended to read as follows:
8	"Section 14113. Accounting and Expenditures.
9	(a) The Board shall adopt and maintain a system of
10	accounting.
11	(b) The Board shall authorize, by means of the annual budget,
12	payment of demands against the Authority resulting from the exercise
13	of its powers under this Act if:
14	(i) the purposes and amounts of such demands are
15	projected in the budget, expressed in terms of major account
16	groups of the Uniform System of Accounts, which has been
17	adopted by the Board after receiving recommendations from the
18	General Manager; and
19	(ii) if the specific demands which are made are approved
20	by the Board before payment.
21	(c) The Board shall employ, in accordance with the
22	appropriate procurement laws and the annual budget, a firm of locally
23	licensed, independent Certified Public Accountants who shall annually
24	examine the financial status and workings of the Authority for the
25	previous fiscal year. Said firm shall submit to I Magalahen Guåhan, the
26	General Manager and I Liheslaturan Guåhan, no later than February 1st

of each year, a written report on the financial status and workings of the Authority during the previous fiscal year. The Board shall provide said report to *I Magalahen Guåhan* and *I Liheslaturan Guåhan*. *I Magalahen Guåhan* may request special reports within thirty (30) days after the end of each fiscal quarter.

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The financial information presented in the reports required by this Section shall be in accordance with the Uniform System of Accounts adopted by the Board.

(d) Claims against the Guam Waterworks Authority shall be submitted to the Attorney General of Guam in accordance with the Government Claims Act."

Section 7. Section 14113.1 is hereby *added* to Chapter 14 of Title 12 of the Guam Code Annotated to read as follows:

"Section 14113.1. Annual Budget. For the purposes of Chapter 14 of Title 12 of the Guam Code Annotated, the term 'annual budget' means a balanced budget for expenditures of the Guam Waterworks Authority for a fiscal year to be funded by the anticipated revenues and other funds to be received and expended for the same fiscal year, submitted to I Liheslaturan Guåhan and approved by law, with amendment and modification as may be desired by I Liheslaturan Guåhan. The budget shall not request an appropriation from the General Fund.

- (a) On or before May 1, of each year, the Board shall approve and submit to *I Liheslaturan Guåhan* the annual budget for the following fiscal year.
- (b) On or before the start of the following fiscal year, I Liheslaturan Guåhan shall approve, reject or modify the annual budget.

No transfer of funds approved or authorized by the annual budget shall be valid, *unless* approved by *I Liheslaturan Guåhan*.

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(c) If the Board fails to submit a budget for the next fiscal year, or if I Liheslaturan Guåhan fails to approve the annual budget before the next fiscal year, the current fiscal year's budget shall become law for the next fiscal year, subject to legislative modification."

Section 8. Effective Dates. This Act shall become effective *immediately* upon enactment. For purposes of Fiscal Year 2002, the Guam Waterworks Authority ("GWA") shall submit its proposed annual budget to *I Liheslaturan Guåhan* within twenty (20) days of enactment of this Act. Said annual budget shall *not* contain any transfer of funds provisions and shall reduce costs to conform to GWA's revenue generation estimate for Fiscal Year 2002. *I Liheslaturan Guåhan* shall have until September 1, 2001 to approve, reject or modify GWA's Fiscal Year 2002 budget. In the event that *I Liheslaturan Guåhan* fails to act upon GWA's Fiscal Year 2002 budget by September 1, 2001, said budget proposed by GWA shall become their budget for Fiscal Year 2002, *subject* to further subsequent modification by *I Liheslaturan Guåhan* and to the budgetary limitations set forth in this Section.

Effective upon enaction of this Act, the Authority shall *not* enter into any contract with a term *greater than* two (2) years, *except* as otherwise specifically permitted by law. Any such contract shall be void *ab initio*.

Section 9. Severability. *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

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I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 5/16/01

VOTING SHEET

5 Bill No. 47 (25)								
Resolution No								
Question:								
NAME	YEAS	NAYS	NOT VOTING <u>/</u> ABSTAINED	OUT DURING ROLL CALL	ABSENT			
ADA, Joseph F.								
ADA, Thomas C.								
AGUON, Frank B., Jr.								
BROWN, Joanne M. S.	V							
CALVO, Eddie B.	V							
CAMACHO, Felix P.	V							
CHARFAUROS, Mark C.								
FORBES, Mark	V_							
KASPERBAUER, Lawrence F.	~							
LEON GUERRERO, Lourdes A.	~							
MOYLAN, Kaleo S.	V							
PANGELINAN, Vicente C.		-						
SANTOS, Angel L.G.	~				<u> </u>			
UNPINGCO, Antonio R.	V							
WON PAT, Judith T.								
TOTAL	13	0	0		2			
CERTIFIED TRUE AND CORRECT:			3	* 3 Passes = No	a vote			
Clerk of the Legislature	EA = Excused Absence							

5/16/01

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 47 (LS)

As substituted by the Committee on Natural Resources and amended on the Floor.

Introduced by:

J. M.S. Brown

K. S. Moylan

J. F. Ada

T. C. Ada

F. B. Aguon, Jr.

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- (b) to acquire, in accordance with Public Law Number 20-06:7, Title VII-A of the Government Code and all applicable laws, by grant, purchase, gift, devise or lease, or by the exercise of the right of eminent domain in accordance with the provisions of Chapter 15 of Title 21 of the Guam Code Annotated, and hold and use any real or personal

property necessary or convenient for the carrying on any of these enumerated powers;

- (c) to establish its own internal organization and management,
 and adopt regulations for the administration of its operations;
- (d) to establish and modify from time to time, with the approval of the Public Utilities Commission, reasonable rates and charges for the water and waste water services adequate to recover the full cost of providing such services, and to collect money from customers using such services (The Authority shall establish and modify from time to time, with the approval of the Public Utilities Commission, reasonable rates and charges for servicing of debt obtained to undertake capital improvements of water and wastewater facilities.);
- (e) to enter into contracts which have been awarded under the relevant procurement laws and are appropriately budgeted for in its annual budget, and to execute all instruments necessary for the exercise of its powers, adopt a seal and to sue and be sued in its own corporate name;
- (f) to construct works along or across any street or public highway or watercourse or public utility easement or over any of the lands which are the property of the government of Guam; and with respect to Federal lands, the Authority shall have the same powers with respect to the construction of such works as are possessed by the government of Guam (The Authority shall restore any such street or highway to its former state and shall *not* impair its usefulness.);

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3	(h) to enter into contracts with the government of Guam or
4	with the United States for loans or grants;
5	(i) to employ, retain or contract, in accordance with all
6	applicable procurement laws and its annual budget, the services of
7	qualified persons, businesses or entities to act as specialists and experts
8	to advise and assist its Board of Directors and employees;
9	(j) to adopt such rules and regulations as may be necessary for
10	the exercise of these enumerated powers;
11	(k) to control, operate, improve, equip, maintain, repair,
12	renew, replace, reconstruct, alter and redesign the water and waste
13	water disposal systems of Guam in accordance with applicable zoning,
14	building and health regulations of Guam and the United States; and
15	(l) do all things necessary to the full and convenient exercise
16	of its powers."
17	Section 3. Section 14106(b)(iii) of Chapter 14 of Title 12 of the Guam Code
18	Annotated is hereby amended to read as follows:
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20	needs of the Authority, to approve demands for the payment of obligations of
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22	the purposes and amounts authorized by the annual budget;"
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2	the constructions of work by the Authority in accordance with the annual
3	budget;"
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6	Section 6. Section 14113 of Chapter 14 of Title 12 of the Guam Code
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8	"Section 14113. Accounting and Expenditures.
9	(a) The Board shall adopt and maintain a system of
10	accounting.
11	(b) The Board shall authorize, by means of the annual budget,
12	payment of demands against the Authority resulting from the exercise
13	of its powers under this Act if:
14	(i) the purposes and amounts of such demands are
15	projected in the budget, expressed in terms of major account
16	groups of the Uniform System of Accounts, which has been
17	adopted by the Board after receiving recommendations from the
18	General Manager; and
19	(ii) if the specific demands which are made are approved
20	by the Board before payment.
21	(c) The Board shall employ, in accordance with the
22	appropriate procurement laws and the annual budget, a firm of locally
23	licensed, independent Certified Public Accountants who shall annually
24	examine the financial status and workings of the Authority for the
25	previous fiscal year. Said firm shall submit to I Magalahen Guåhan, the
26	General Manager and I Liheslaturan Guåhan, no later than February 1st

of each year, a written report on the financial status and workings of the Authority during the previous fiscal year. The Board shall provide said report to I Magalahen Guåhan and I Liheslaturan Guåhan. I Magalahen Guåhan may request special reports within thirty (30) days after the end of each fiscal quarter.

The financial information presented in the reports required by this Section shall be in accordance with the Uniform System of Accounts adopted by the Board.

(d) Claims against the Guam Waterworks Authority shall be submitted to the Attorney General of Guam in accordance with the Government Claims Act."

Section 7. Section 14113.1 is hereby *added* to Chapter 14 of Title 12 of the Guam Code Annotated to read as follows:

"Section 14113.1. Annual Budget. For the purposes of Chapter 14 of Title 12 of the Guam Code Annotated, the term 'annual budget' means a balanced budget for expenditures of the Guam Waterworks Authority for a fiscal year to be funded by the anticipated revenues and other funds to be received and expended for the same fiscal year, submitted to the I Liheslaturan Guåhan and approved by law, with amendment and modification as may be desired by I Liheslaturan Guåhan. The budget shall not request an appropriation from the General Fund.

- (a) On or before May 1, of each year, the Board shall approve and submit to *I Liheslaturan Guåhan* the annual budget for the following fiscal year.
- (b) On or before the start of the following fiscal year, *I Liheslaturan Guåhan* shall approve, reject or modify the annual budget.

No transfer of funds approved or authorized by the annual budget shall be valid, unless approved by I Liheslaturan Guåhan.

(c) If the Board fails to submit a budget for the next fiscal year, or if I Liheslaturan Guåhan fails to approve the annual budget before the next fiscal year, the current fiscal year's budget shall become law for the next fiscal year, subject to legislative modification."

Section 8. Effective Dates. This Act shall become effective *immediately* upon enactment. For purposes of Fiscal Year 2002, the Guam Waterworks Authority ("GWA") shall submit its proposed annual budget to *I Liheslaturan Guåhan* within twenty (20) days of enactment of this Act. Said annual budget shall *not* contain any transfer of funds provisions and shall reduce costs to conform to GWA's revenue generation estimate for Fiscal Year 2002. *I Liheslaturan Guåhan* shall have until September 1, 2001 to approve, reject or modify GWA's Fiscal Year 2002 budget. In the event that *I Liheslaturan Guåhan* fails to act upon GWA's Fiscal Year 2002 budget by September 1, 2001, said budget proposed by GWA shall become their budget for Fiscal Year 2002, *subject* to further subsequent modification by *I Liheslaturan Guåhan* and to the budgetary limitations set forth in this Section.

Effective upon enaction of this Act, the Authority shall *not* enter into any contract with a term greater than two (2) years, except as otherwise specifically permitted by law. Any such contract shall be void ab initio.

Section 9. Severability. *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

Committee on Natural Resources Joanne M.S. Brown Chairperson

VOTING SHEET

COMMITTEE REPORT

BILL 47(LS): AN ACT TO AMEND §§14104, 14106(b)(iii), 14106(b)(iv), AND 14113, AND TO ADD §14113.1; AND TO REPEAL §14107(b), ALL OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO RESTORING PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY. (As Substituted by the Committee on Natural Resources)

COMMITTEE	TO	NOT TO	TO REPORT		INACTIVE	
MEMBERS	PASS	PASS	OUT ONLY	ABSTAIN		SIGNATURE
Joanne M.S. Brown						222
Chairperson	$\perp V$			1		
Kaleo S. Moylan						
Vice Chairman	V					XXX I
L. Kasperbauer	/					1
Member	/					レスと
Felix P. Camacho						9
Member	V			i		Jamour
M. Forbes		1				
Member						W
V. Pangelinan						
Member						()
Thomas C. Ada						
Member						2
M.C. Charfauros						
Member						i
Angel L.G. Santos						
Member	✓		1	-		
Judith T. Won Pat						A
Member	V				[
Lou Leon Guerrero						1/10
Member		1		İ		
A.R. Unpingco	1					
Ex-Officio Member	J			1		U =

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Office of Senator

Joanne M. Salas Brown

MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN

May 7, 2001

Speaker Antonio R. Unpingco Mina' Bente Sais Na Liheslaturan Guahan 155 Hesler Street Hagatna, Guam 96910

Dear Speaker Unpingco:

The Committee on Natural Resources, to which was referred Bill 47 (LS): An act to amend §§14104, 14106(b)(iii), 14106(b)(iv), and 14113 and to add §14113.1; and to repeal §14107(b), all of Title 12 of the Guam Code Annotated, relative to restoring public accountability to the finances of the Guam Waterworks Authority (As substituted by the Committee on Natural Resources), wishes to report back to the Legislature its recommendation TO PASS.

The voting sheet is as follows:

TO PASS	10
NOT TO PASS	0
TO REPORT OUT ONLY	0
ABSTAIN	0
TO PLACE IN INACTIVE FILE	0

Copies of the Committee Report and other pertinent documents are enclosed.

Thank you for your attention to this matter.

Sincerely,

40ANNE M.S. BRÓWN Senator and Chairperson

Committee on Natural Resources

Attachments



Office of Senator

Joanne M. Salas Brown

MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN

May 7, 2001

MEMORANDUM

To:

Committee Members

From:

Chairperson, Committee on Natural Resources

Re:

BILL 47(LS): AN ACT TO AMEND §§14104, 14106(b)(iii), 14106(b)(iv), AND 14113, AND TO ADD §14113.1; AND TO REPEAL §14107(b), ALL OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO RESTORING PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY. (As Substituted by the

Committee on Natural Resources)

Transmitted herewith for your consideration and action is our committee report on the above subject matter.

Please indicate your choice on the attached voting sheet and return the documents to my office for transmittal to the other members.

Should you have any questions on the narrative report and the accompanying documents, please do not hesitate to call my office at 472-3450.

Your attention and cooperation on this matter is greatly appreciated.

JOANNE M.S. BROWN

Attachments

COMMITTEE ON NATURAL RESOURCES SENATOR JOANNE M.S. BROWN CHAIRPERSON

Monday, March 26, 2001 9:30 a.m. Public Hearing Room

COMMITTEE SUMMARY REPORT

Present were:

Senator Joanne M.S. Brown, Chairperson Senator Thomas C. Ada Senator Frank B. Aguon, Jr. Senator Vicente C. Pangelinan Senator Judith T. Won Pat Senator Mark Forbes Senator Felix P. Camacho

The Committee on Natural Resources held a Public Hearing on the following Bill No. 47 (LS):

BILL 47 (LS): AN ACT TO AMEND AND REVISE CHAPTER 14 OF TITLE 12 OF THE GUAM CODE ANNOTATED IN ORER TO RESTORE PUBLIC ACCOUNTABILITY IN THE FINANCES OF THE GUAM WATERWORKS AUTHORITY.

At the beginning of the public hearing, Mr. John Gilliam, representing the Governor Carl T.C. Gutierrez, provided testimony on Bill 47 (LS); Mr. Herbert Johnston, General Manager, Guam Waterworks Authority, provided testimony that GWA could not support the passage of Bill 47 (LS); testimonials attached.

Chairperson:

- > Stated for the record that because GWA had not had an active board for the last ten (10) months, and has only had the Governor's approval on its budget, public accountability is a concern.
- Inquired as to the status of hiring a qualified Chief Engineer for GWA.

Committee Summary Report March 26, 2001 Bill No. 47 (LS)

Mr. Herbert Johnston, Jr., General Manager, Guam Waterworks Authority:

> Reported that a continuous announcement has been posted for the position of Chief Engineer, but have no candidates to date. DPW has loaned Mr. Gutierrez, Chief Engineer, to GWA.

Chairperson:

> Inquired as to how the Wastewater Division will be affected if GWA plans to contract out the maintenance of the pump facilities.

Mr. Johnston:

> Responded that the Wastewater Division will be focusing on the remaining pump stations.

Chairperson:

> Stated that she and Senator Pangelinan received correspondence from USEPA, Norman Lovelace, concerning the federal funding needed for the Chaot Project and asked for GWA's status on rectifying the problem.

Mr. Johnston:

> Replied that GWA will be contacting with USEPA on a correction of a change order and will speak to USEPA regularly on Wednesdays to resolve any outstanding issues.

Chairperson:

Asked when GWA would be able to address the connection of 4 feet between the existing pump station and the 17 feet needed for the gravity line to connect to the Sinajana gravity line.

Mr. Johnston:

> Reported that he would have to discuss the project with Mr. Gutierrez.

Senator Pangelinan:

➤ Encouraged GWA to expeditiously resolve the issues with USEPA because of the timeframe allotted for construction.

Chairperson:

- Noted that USEPA will be here in a week and the members of the Committee expressed a desire to also meet with them and GWA on their scheduled meeting.
- Questioned the status of the telemetry system.

Committee Summary Report

March 26, 2001

Bill No. 47 (LS)

Mr. Johnston:

> Responded that GWA has had conversations with the RCO office for funding of the telemetry.

Senator Pangelinan:

> Inquired whether the contractor overseeing the pump stations would install a SKID system.

Mr. Johnston:

> Replied it would be to the contractor's advantage.

Chairperson:

Expounded that the Committee desired an immediate response from GWA on the bid and the Chaot project.

Discussions concluded on Bill No. 47 (LS) before the Committee on Natural Resources.

Prepared by: Susa

Susan L. Corbin Legislative Assistant

Office of Senator Joanne M.S. Brown

SINIOI Fritor

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 47 (LS)

As substituted by the Committee on Natural Resources.

Introduced by:

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J.M.S. Brown K. S. Moylan

AN ACT TO AMEND §§14104, 14106(b)(iii), 14106(b)(iv), AND 14113 AND TO ADD §14113.1; AND TO REPEAL §14107(b), ALL OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO RESTORING PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Intent. *I Liheslaturan Guåhan* recognizes that since its inception the Guam Waterworks Authority ("GWA") has continued to struggle to operate as a fully functional autonomous agency.

I Liheslaturan Guåhan has determined that GWA has been operating without an active Board of Directors since June, 2000. I Liheslaturan Guåhan has determined through several public hearings that GWA has experienced revenue losses over the past several years; that GWA is not able to control expenses or consistently collect revenues entitled to GWA; that GWA has not allocated sufficient funding to upgrade training of employees; and that GWA has permitted excessive overtime.

I Liheslaturan Guåhan also recognizes there is a growing concern among the residents of Guam about paying an increase in water and sewage rates without the

relief from continuous water outages, low or no water pressure problems, water leaks and sewage overflow.

I Liheslaturan Guåhan has determined that in order to support and promote the general well-being of GWA and the People of Guam, I Liheslaturan Guåhan should assume the responsibility to ratify the budget of the Guam Waterworks Authority to insure greater public accountability regarding the management of our Island's water resources, finances and public assets.

Section 2. Section 14104 of Chapter 14 of Title 12 of the Guam Code Annotated is hereby *amended* to read as follows:

"Section 14104. Powers. The Authority shall have, in accordance with the laws applicable to it and its annual budget, the following powers:

- (a) To produce, treat, transmit, store, distribute, and sell water on Guam, and collect, treat and dispose of waste water on Guam;
- (b) To acquire, in accordance with P.L. 20-06:7, Title VII-A of the Government Code and all applicable laws, by grant, purchase, gift, devise or lease, or by the exercise of the right of eminent domain in accordance with the provisions of 21 Guam Code Annotated, Chapter 15, and hold and use any real or personal property necessary or convenient for the carrying on any of these enumerated powers;
- (c) To establish its own internal organization and management and adopt regulations for the administration of its operations;
- (d) To establish and modify from time to time, with the approval of the Public Utility Commission, reasonable rates and charges for the water and waste water services adequate to recover the full cost of providing such services and to collect money from customers using such services. The Authority shall establish and modify from time to

time, with the approval of the Public Utility Commission, reasonable rates and charges for servicing of debt obtained to undertake capital improvements of water and wastewater facilities.

- (e) To enter into contracts which have been awarded under the relevant procurement laws and are appropriately budgeted for/its annual budget and to execute all instruments necessary for the exercise of its powers, adopt a seal and to sue and be sued in its own corporate name;
- (f) To construct works along or across any street or public or watercourse or public utility easement or any lands which are property of the Island of Guam; and with respect to federal lands, the Authority shall have the same powers with respect to the construction of such works as are possessed by the Government of Guam. The Authority shall restore any such street or highway to its former state and shall not impair its usefulness;
- (g) From time to time, to incur indebtedness with the approval of *I Liheslaturan Guåhan*;
- (h) To enter into contracts with the Government of Guam or with the United States for loans or grants;
- (i) To employ, retain or contract, in accordance with all applicable procurement laws and its annual budget, the services of qualified persons, businesses or entities to act as specialists and experts to advise and assist its Board of Directors and employees;
- (j) To adopt such rules and regulations as may be necessary for the exercise of these enumerated powers;

1	(k) To control, operate, improve, equip, maintain, repair,
2	renew, replace, reconstruct, alter and redesign the water and waste
3	water disposal systems of Guam in accordance with applicable zoning,
4	building and health regulations of the Island and the United States; and
5	(l) Do all things necessary to the full and convenient exercise
6	of its powers."
7	Section 3. Section 14106(b)(iii) of Chapter 14 of Title 12 of the Guam Code
8	Annotated is hereby amended to read as follows:
9	"(iii) To keep the Board and the Guam Legislature advised as to the
10	needs of the Authority, to approve demands for the payment of obligations of
11	the Authority, and to approve expenditures and collection of revenue within
12	the purposes and amounts authorized by the annual budget;"
13	Section 4. Section 14106(b)(iv) of Chapter 14 of Title 12 of the Guam Code
141 EA1	Annotated is hereby amended to read as follows: (iv) To prepare all plans and specifications for the constructions of
15	"(iv) To prepare all plans and specifications for the constructions of
16	work by the Authority in accordance with the annual budget;"
17	Section 5. Section 14107(b) of Chapter 14 of Title 12 of the Guam Code
18	Annotated is hereby repealed.
19	Section 6. Section 14113 of Chapter 14 of Title 12 of the Guam Code
20	Annotated is hereby amended to read as follows:
21	"Section 14113. Accounting and Expenditures.
22	(a) The Board shall adopt and maintain a system of
23	accounting.
24	(b) The Board shall authorize, by means of the annual budget,
25	payment of demands against the Authority resulting from the exercise
26	of its powers under this Act if:

the purposes and amounts of such demands are 1 (i) projected in the budget, expressed in terms of major account 2 groups of the Uniform System of Accounts, which has been 3 adopted by the Board after receiving recommendations from the 4 5 General Manager; and if the specific demands which are made are approved 6 (ii) 7 by the Board before payment. The Board shall employ, in accordance with the 8 9 appropriate procurement laws and the annual budget, a firm of locally licensed, independent Certified Public Accountants who shall annually 10 11 examine the financial status and workings of the Authority for the 12 previous fiscal year. Said firm shall submit to I Magalahen Guåhan, the 13 General Manager and I Liheslaturan Guåhan, no later than February 1st 14 of each year, a written report on the financial status and workings of the 15 Authority during the previous fiscal year. The Board shall provide said 16 report to I Magalahen Guåhan and I Liheslaturan Guåhan. I Magalahen 17 Guåhan may request special reports within thirty (30) days after the end 18 of each fiscal quarter. 19 The financial information presented in the reports required by 20 this Section shall be in accordance with the Uniform System of 21 Accounts adopted by the Board. 22 (d) Claims against the Guam Waterworks Authority shall 23 be submitted to the Attorney General of Guam in accordance with the 24 Government Claims Act.

Section 14113.1 of Chapter 14 of Title 12 of the Guam Code

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Annotated is added:

"Section 14113.1. Annual Budget. For the purposes of Chapter 14 of 1 Title 12 of the Guam Code Annotated, the term 'annual budget' means a 2 balanced budget for expenditures of the Guam Waterworks Authority for a 3 fiscal year to be funded by the anticipated revenues and other funds to be 4 received and expended for the same fiscal year, submitted to the I Liheslaturan 5 Guåhan and approved by law, with amendment and modification as may be 6 desired by the I Liheslaturan Guåhan. 7 The budget shall not request an appropriation from the General Fund. 8 9 On or before May 1, of each year, the Board shall approve (a) 10 and submit to I Liheslaturan Guåhan the annual budget for the following 11 fiscal year. 12 On or before the start of the following fiscal year, I (b) 13 Liheslaturan Guåhan shall approve, reject or modify the annual budget. 14 No transfer of funds approved or authorized by the annual budget shall be valid, unless approved by I Liheslaturan Guåhan. If I Liheslaturan Guahan fails to approve the annual budget before the start of the new fiscal year, the budget submitted by the 18 Board shall become law for the new fiscal year, subject to legislative

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modification.

(d) If the Board fails to submit a budget for the next fiscal year, the current fiscal year's budget shall become law for the next fiscal year, subject to legislative modification."

Section 8. Effective Dates. This Act shall become effective *immediately* upon enactment. For purposes of Fiscal Year 2002, the Guam Waterworks Authority ("GWA") shall submit its proposed annual budget to *I Liheslaturan Guåhan* within twenty (20) days of enactment of this Act. Said annual budget shall *not* contain any

1 transfer of funds provisions and shall reduce costs to conform to GWA's revenue

2 generation estimate for Fiscal Year 2002. I Liheslaturan Guåhan shall have until

3 September 1, 2001 to approve, reject or modify GWA's Fiscal Year 2002 budget. In

4 the event that I Liheslaturan Guåhan fails to act upon GWA's Fiscal Year 2002 budget

by September 1, 2001, said budget proposed by GWA shall become their budget for

Fiscal Year 2001 subject to further subsequent modification by I Liheslaturan Guåhan

and to the budgetary limitations set forth in this Section.

and to this end the provisions of this Law are severable.

Effective upon enaction of this Act, the Authority shall *not* enter into any contract with a term greater than two (2) years, except as otherwise specifically permitted by law. Any such contract shall be *void ab initio*.

Section 9. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application,

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MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

BILL No. 47(16)

Introduced by:

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J. M. S. Brown K.S. Moylan

AN ACT TO AMEND AND REVISE CHAPTER 14 OF TITLE 12 OF THE GUAM CODE ANNOTATED IN ORDER TO RESTORE PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section One. Legislative Intent. I Liheslaturan Guåhan recognizes
that since its inception the Guam Waterworks Authority (GWA) continues to struggle
with its ability to operate as a fully functional autonomous agency.

I Liheslaturan Guåhan has determined that the Guam Waterworks Authority has been operating without an active Board of Directors since June, 2000. I Liheslaturan Guåhan has determined through several public hearings that GWA has experienced revenue losses over the past several years; GWA is not able to control expenses or consistently collect revenues, entitled to GWA; GWA has not allocated sufficient funding to upgrade training of employees; and GWA has permitted excessive overtime. I Liheslaturan Guåhan also recognizes there is a growing concern among the residents of Guam towards paying an increase in water and sewage rates without the relief from continuous water outages, low or no water pressure problems, water leaks, and sewage overflow.

- 1 I Liheslaturan Guåhan has determined that in order to support and promote the
- 2 general well being of the Authority and the people of Guam, I Liheslaturan Guahan
- 3 should assume the responsibility to ratify the budget of the Guam Waterworks
- 4 Authority to insure greater public accountability regarding the management of our
- 5 island's water resources, finances and public assets.
- 6 Section Two. Section 14104 of Title 12 of the Guam Code Annotated is
- 7 amended to read:
- 8 Section 14104. Powers. The Authority shall have, in accordance with
- 9 the laws applicable to it and its annual budget, the following powers:
- 10 (a) To produce, treat, transmit, store, distribute, and sell water on Guam, and
- 11 collect, treat and dispose of waste water on Guam;
- 12 (b) To acquire, in accordance with P.L. 20-06:7, Title VII-A of the
- 13 Government Code and all applicable laws, by grant, purchase, gift, devise or lease, or
- by the exercise of the right of eminent domain in accordance with the provisions of 21
- 15 Guam Code Annotated, Chapter 15, and hold and use any real or personal property
- 16 necessary or convenient for the carrying on any of these enumerated powers;
- 17 (c) To establish its own internal organization and management and adopt
- 18 regulations for the administration of its operations;
- 19 (d) To establish and modify from time to time, with the approval of the
- 20 Public Utility Commission, reasonable rates and charges for the water and waste water
- 21 services adequate to recover the full cost of providing such services and to collect
- 22 money from customers using such services. The Authority shall establish and modify
- 23 from time to time, with approval of the Public Utility Commission, reasonable rates
- 24 and charges for servicing of debt obtained to undertake capital improvements of water
- and waste water facilities.

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(e) To enter into contracts which have been awarded under the relevant procurement laws and are appropriately budgeted for in its annual budget and to execute all instruments necessary for the exercise of its powers, adopt a seal and to sue and be sued in its own corporate name;

....

- (f) To construct works along or across any street or public or watercourse or public utility easement or any lands which are property of the Territory; and with respect to federal lands, the Authority shall have the same powers with respect to the construction of such works as are possessed by the Government of Guam. The Authority shall restore any such street or highway to its former state and shall not impair its usefulness;
- 11 (g) From time to time, to incur indebtedness with the approval of I
 12 Liheslaturan Guåhan;
 - (h) To enter into contracts with the Government of Guam or with the United States for loans or grants;
 - (i) To employ, retain or contract, in accordance with all applicable procurement laws and its annual budget, the services of qualified persons, businesses or entities to act as specialists and experts to advise and assist its Board of Directors and employees;
 - (j) To adopt such rules and regulations as may be necessary for the exercise of these enumerated powers;
 - (k) To control, operate, improve, equip, maintain, repair, renew, replace, reconstruct, alter and redesign the water and waste water disposal systems of Guam in accordance with applicable zoning, building and health regulations of the Territory and the United States; and
 - (l) Do all things necessary to the full and convenient exercise of its powers.

1	Section Three. Sections 14106(b)(iii) and (iv) of Title 12 Guam Code
2	Annotated are amended to read:
3	(iii) To keep the Board and the Guam Legislature advised as to the needs of
4	the Authority, to approve demands for the payment of obligations of the Authority,
5	and to approve expenditures and collection of revenue within the purposes and
6	amounts authorized by the annual budget;
7	(iv) To prepare all plans and specifications for the constructions of works by
8	the Authority in accordance with the annual budget;
9	Section Four: Title 12 G.C.A. Section 14107(b) is hereby repealed
10	Section Five: Section 14108 of Title 12 Guam Code Annotated is
11	amended to read:
12	Section 14108. Administration and Fiscal Services.
13	(a) The General Manager, with the consent of the Board, shall appoint an
14	Assistant General Manager for Administration and Fiscal Services.
15	(b) The Assistant General Manager for Administration and Fiscal Services
16	shall receive compensation as established by the annual budget.
17	(c) Said Assistant General Manager shall have full charge and control,
18	subject to the direction of the General Manager, of all accounting and fiscal
19	affairs of the Authority and shall account for all monies received and paid out
20	by the Authority in accordance with the Authority's annual budget.
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22	Section Six. Section 14109(a) of Title 12 of Guam Code Annotated is amended
23	to read:
24	(a) The Board may also appoint a Secretary, Treasurer, and an Attorney, who
25	shall serve at the pleasure of the Board and whose duties shall be set by the Board and
26	whose compensation shall be fixed by the annual budget.

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1	Section Seven.	Section	14113	of	Title	12	of	Guam	Code	Annotated	is
2	amended to read:										

14113. Accounting and Expenditures.

....

- (a) The Board shall adopt and maintain a system of accounting.
 - (b) The Board shall authorize by means of the annual budget payment of demands against the Authority resulting from the exercise of its powers under this Act if:
 - (i) the purposes and amounts of such demands are projected in the budget, expressed in terms of major account groups of the Uniform System of Accounts, which has been adopted by the Board after receiving recommendations from the General Manager; and
 - (ii) if the specific demands which are made are approved by the Board before payment.
 - (c) The Board shall employ, in accordance with the appropriate procurement laws and the annual budget, a firm of locally licensed, independent Certified Public Accountants who shall annually examine the financial status and workings of the Authority for the previous fiscal year. Said firm shall submit to I Magalahen Guåhan, the General Manager and I Liheslaturan Guåhan no later than February 1st of each year a written report on the financial status and workings of the Authority during the previous fiscal year. Said report shall be furnished to I Magalahen Guåhan and I Liheslaturan Guåhan. I Magalahen Guåhan may request special reports within thirty (30) days after the end of each fiscal quarter. The financial information presented in the reports required by this section shall be in accordance with the Uniform System of accounts adopted by the Board.

1	(d)	Claims against the Guam Waterworks Authority shall be submitted to the
2		Attorney General of Guam in accordance with the Government Claims
3		Act.
4	(e)	Annual Budget. For the purposes of Chapter 14, Title 12 GCA, the term
5		"annual budget" means a balanced budget for expenditures of the Guam
6		Waterworks Authority for a fiscal to be funded by the anticipated
7		revenues and other funds to be received and expended for the same fiscal
8		year, submitted to the I Liheslaturan Guåhan and approval by law, with
9		amendment and modification as may be desired by the I Liheslaturan
10		Guåhan. The budget shall not request an appropriation from the General
l 1		Fund.
12		(i) On or before May 1, of each year, the Board shall approve and submit
13		to the Guam Legislature the annual budget for the following fiscal year.
14		(ii) On or before the start of the following fiscal year, I Liheslaturan
15		Guåhan shall approve, reject or modify the annual budget. No
16		transfer of funds approved or authorized by the annual budget shall be
17		valid unless approved by I Liheslaturan Guåhan.
18		(iii) If I Liheslaturan Guåhan fails to approve the annual budget before
19		the start of the new fiscal year, the budget submitted by the Board shall
20		become law for the new fiscal year subject to legislative modification.
21		(iv) If the Board fails to submit a budget for the next fiscal year, the
22		current fiscal year's budget shall become law for the next fiscal year
23		subject to legislative modification.

Section Eight. Section 14114 of Title 12 of the Guam Code Annotated is amended to read:

14114. Employment.

- (a) Pursuant to the provisions of Title 4 of the Guam Code Annotated other applicable laws and the Authority's annual budget, the Board shall establish rules and regulations regarding selection, promotion, performance evaluation, demotion, suspension and disciplinary action regarding the employees of the Authority. All contracts for hiring off-island employees shall conform to Sections 6501 and 6501.1 of Title 4 of the Guam Code Annotated.
- (b) All employees of the Authority except those enumerated in subsection (c) below shall be members of the classified service of the Government of Guam and the Government of Guam Retirement Fund and shall be entitled to coverage under the Worker's Compensation laws of Guam. The annual budget of the Authority shall provide for the Authority's appropriate contributions to the Government of Guam Retirement Fund and such billings as are deemed appropriate by the Commissioner of Worker's Compensation.
- (c) The General Manager, Assistant General Managers, Secretary, Treasurer, Comptroller and the Attorney of the Authority shall not be members of the classified service of the Government of Guam. Said officials shall be hired and compensated within the terms of the Authority's annual budget.

Section Nine. Effective dates. This act shall become effective immediately but the first fiscal year it applies to will be fiscal year 2002. During fiscal year 2001, the Authority shall cut costs to conform to revenue and shall make every effort to balance its budget for 2001. The first annual budget proposal shall be due to I Liheslaturan Guahan on May 1, 2001 for fiscal year 2002. I Liheslaturan Guahan reserves the right to amend the Authority's budget for fiscal year 2001. No transfer of funds allocated by the budget for fiscal year 2001 shall be valid unless specifically approved

- 1 by I Liheslaturan Guåhan. The Authority shall not execute any contract with a term
- 2 extending beyond September 30, 2001 without legislative consent.
- 3 Section Ten. Severability. If any provision of this Act is declared invalid
- 4 by a court of law, the remainder of the act shall remain in effect.

I MINA BENTE SAIS NA LIHESLATURAN GUAHAN

COMMITTEE ON NATURAL RESOURCES SENATOR JOANNE M.S. BROWN CHAIRPERSON

Public Hearing

Monday, March 26, 2001 9:30 a.m.

AGENDA

- 1. Introduction of Committee Members
- 2. Commencement of Public Hearing

A) Bill 22(COR):

AN ACT TO AMEND PUBLIC LAW 24-37, AN ACT AUTHORIZING THE USE OF THE "BUILD-OPERATE-TRANSFER" CONCEPT, OR A VARIANT THEREOF, FOR THE PURPOSE OF ALLOWING PRIVATE SECTOR FINANCING OF THE DESIGN, CONSTRUCTION AND OPERATION AND MAINTENANCE OF WATER AND WASTEWATER INFRASTRUCTURE PROJECTS.

B) Bill 44(COR):

AN ACT TO ALLOW THE GUAM WATERWORKS AUTHORITY TO ENTER INTO AN AGREEMENT WITH THE GUAM HOTEL AND RESTAURANT ASSOCIATION FOR THE REPAIR OF THE FUJITA AND SOUTHERN LINK PUMP STATIONS.

C) Bill 47(LS):

AN ACT TO AMEND AND REVISE CHAPTER 14 OF TITLE 12 OF THE GUAM CODE ANNOTATED IN ORDER TO RESTORE PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY.

- 3. Public Comment
- 4. Adjournment

I Mina Bente Sais Na Liheslaturan Guahan

COMMITTEE ON NATURAL RESOURCES

PUBLIC HEARING MONDAY, MARCH 26, 2001 at 9:30 a.m.

Bill No. 47 (LS)- An Act to amend and revise Chapter 14 of Title 12 of the Guam Code Annotated in order to restore public accountability to the finances of the Guam Waterworks Authority

SIGN IN SHEET

Name	Representing	Oral Testimony	Written Testimony
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Jala Gilian	Coverns		V
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MAR 23 2001

The Honorable Joanne M.S. Brown
Legislative Secretary
Chairperson, Committee on Natural Resources
Mina'Bente Sais na Liheslaturan Guåhan
Twenty-Sixth Guam Legislature
Suite 200
130 Aspinal Street
Hagåtña, Guam 96910

SUBJECT: Testimony on Bill No. 22 (COR) and Bill No. 47 (COR).

Dear Senator Brown:

I am pleased to submit written testimony on Bill No. 22 (COR) and Bill No. 47 (COR). I have asked Mr John Gilliam to read my written testimony into the record.

The state of Guam's water and wastewater system is the most serious problem now facing our community. The health of our people is at risk. The security of our economy is threatened. The safety of the employees of Guam Waterworks Authority (GWA) is now in jeopardy. There is no time left for talk. Immediate action is required!

As Governor, I transmitted GWA's Strategic Initiative Plan for enactment into law to both the 25th and 26th Guam Legislatures. Before that, I transmitted the regulations required for GWA to implement a Build Operate Transfer (BOT) procurement process. The 24th Guam Legislature enacted these regulations as Guam Public Law No. 24-294. Whether by means of a Build Operate Transfer process, GWA's Strategic Initiative Plan (Bill No. 10), or some variation thereof, this Administration is prepared to immediately initiate all needed actions required to correct our water and wastewater system operations and improve facilities.

Notwithstanding the circumstances which strained relations between the Executive and Legislative Branches during the 25th Guam Legislature's Second Session, both branches of government cooperated in formulating GWA's Strategic Initiative Plan (SIP). Although a public hearing was held the SIP legislation was not enacted by the 25th Guam Legislature. Since the 26th Guam Legislature was installed, both amendments to existing Build Operation Transfer law and the new law I have proposed have been introduced to address the basic issues facing GWA.

Senator Joanne M.S. Brown Governor's testimony March 2001 Page -2-

You have also proposed additional new legislation to strengthen the Legislature's oversight of GWA's operating budget.

The legislation now before the 26th Guam Legislature is sufficient to procure the necessary support for GWA while providing close legislative scrutiny of the process. These bills could easily and quickly be combined into a workable solution for GWA. GWA needs to immediately upgrade both its operations and its system. All authorities responsible for GWA must engage in forward looking, non-partisan and open-minded actions aimed at accomplishing a lasting solution.

Unlike a natural disaster, the state of GWA presents the potential for a disaster we can both predict and prevent. Unlike the catastrophy we don't expect, we know the system will collapse without immediate upgrade and preventive maintenance. The ominous signs of system failure are islandwide for each of us to see. The government of Guam's leadership is being tested in an area where failure is no option. I urge, indeed plead, for quick enactment of the law required for GWA to get well quick.

Pursuant to Guam Public Law No. 24-294, I have directed GWA's General Manager Bert Johnston to immediately appoint the BOT Committee provided to oversee the BOT procurement process. To the extent that the BOT Committee can procure approved projects listed in GWA's Strategic Initiative Master Plan, it will. In the meantime, I support the amendments proposed for the existing BOT law, which Senator Ada offers, to streamline the process.

When I asked the Guam Legislature to upgrade the enterprise status of the then-Public Utility Agency of Guam (PUAG), it was understood that an autonomous GWA would have better prospects for long-term borrowing than a line department financed by the General Fund. This situation remains today: a creditworthy GWA has the best financing potential. We must strengthen GWA's autonomy if we are to preserve its financing advantages or look to the private sector for assistance and expertise. Legislative attention to GWA's operations is appropriate but must include long term capital invest strategies and financing.

The Guam Public Utilities Commission (PUC) is already involved in crafting and implementing solutions designed to achieve ratepayer expectations and regulatory compliance. This includes the participation of the Guam Environmental Protection Agency in dealing with the overall environmental and health safety issues associated with our water and wastewater systems.

With this said, I do believe close legislative scrutiny of the operations of any of our autonomous agencies is appropriate and welcome if accomplished in a constructive fashion. However, review and approval of autonomous agency budgets should remain with their boards. To this end, I have submitted two more nominations to the GWA Board of Directors and I urge this body to act quickly and positively on their confirmation.

Pursuant to Executive Order No. 2001-13, I have declared a Continuing State of Emergency relative to the Guam water and wastewater systems. Prompt action by the Legislature will

. Senator Joanne M.S. Brown Governor's testimony March 2001 Page -3-

respond to the emergency declared. Failure to legislate what is necessary for a solution to GWA's crisis forces our people to suffer. The Legislature should join me in this effort by approving a workable procurement and oversight law for this crisis. Besides GWA's SIP and BOT approaches, I am open to other creative strategies that this body may adopt. Together, we can make a solution happen; divided, we will only invite delay and increased risk.

Very truly yours,

Carl T. C. Gutierrez

I Maga'lahen Guåhan

Governor of Guam



GUAM WATERWORKS AUTHORITY

Aturidat Kinalamten Hanom Guahan Government of Guam

Post Office Box 3010, Hagåtña, Guam 96932 Phone: (671)479-7823/7820 Fax: (671)479-7879

PUBLIC TESTIMONY ON

BILL 22(COR): AN ACT TO AMEND PL 24-37 AN ACT AUTHORIZING

THE USE OF THE BUILD-OPERATE-TRANSFER CONCEPT,

BILL 44(COR) AN ACT TO ALLOW GWA TO ENTER INTO AN

AGREEMENT WITH THE GUAM HOTEL AND RESTAURANT ASSOCIATION

& BILL 47(LS): AN ACT TO AMEND & REVISE CHAPTER 14

OF TITLE 12 GCA IN ORDER TO RESTORE

PUBLIC ACCONTABILITY TO THE FINANCES OF GWA

Presented by Herbert J. Johnston, Jr. March 26, 2001

Hafa Adai Madame Chairman and members of the Committee on Natural Resources. For the record, I am Herbert Johnston, Jr. and I am the General Manager of the Guam Waterworks Authority. I am here to present testimony on three bills being heard this morning, Bill 22(COR), An Act to Amend Public Law 24-37; Bill 44(COR), An act to allow the Guam Waterworks Authority to enter into an agreement with the Guam Hotel and Restaurant Association for the repair of the Fujita and Southern Link pump stations; and Bill 47(LS), an act to amend and revise Chapter 14 of Title 12 GCA in order to restore public accountability to the finances of the Guam Waterworks Authority.

BILL 22 (COR)

Bill 22 intends to amend PL 24-37 to reduce the publication requirements of public infrastructure projects under consideration for financing under a build-

operate-transfer concept. The Guam Waterworks Authority is in support of this amendment, however, we suggest that this Committee consider amending the requirements of eligible projects to allow for projects not presently in the water and wastewater facility master plans. This would permit most of the programs outlined in the strategic initiative plan to be eligible for consideration under a build-operate-transfer program. With those considerations, GWA supports the passage of Bill 22(COR).

BILL 44(COR)

Bill 44 seeks to allow GWA and the Guam Hotel and Restaurant Association to enter into a contractual relationship for the repair of two wastewater pump stations – the Fujita and the Southern Link.

Because of the sense of urgency in Tumon, the GHRA has stepped forward to offer its resources to help rectify the grave situation their members face. They have already begun, with management approval, the evaluation of the Fujita, the Route 16 / Liguan Terrace, and the Southern Link pump stations.

The Route 16 / Liguan Terrace and Southern Link pump stations are situated upstream in the collection system from the Fujita pump station and are necessary in order for the sewage collected at Fujita to be transferred to the Northern District sewage treatment plant for treatment and subsequent disposal. Both pump stations are currently undergoing renovation as part of a FEMA-sponsored hazard mitigation grant project, which is expected to be completed shortly.

GWA appreciates the participation of GHRA in providing resources to help resolve this problem. We would like to suggest that this bill not be limited to the repair of the Fujita and Southern Link pump station but allow for the inclusion of any arrangement, including maintenance, and any facility the Association wishes to agree. This will allow their membership to consider programs and facilities outside of their immediate area.

With these considerations, GWA supports the passage of Bill 44(COR).

BILL 47(COR)

Bill 47 seeks to amend the enabling legislation of the Guam Waterworks Authority to require legislative approval of the expenditures of the Authority. GWA agrees that Legislative oversight of the operations of the Authority is proper and we have always remained open and responsive to your Committee's inquiries and concerns.

We believe that an autonomous agency is the best structure on which to address the many issues facing GWA, as difficult as they now seem. We also believe that the approval of the Authority's budget, if it is to remain autonomous, should remain with an established board whose members you have duly confirmed. We look forward to confirmation hearings of two more board members which you have already scheduled for in April and, hopefully, with you approval, the re-establishment of a quorum of the GWA Board of Directors.

Understandably, GWA cannot support the passage of Bill 47(COR).

ERBERT J. (JOHNSTON, JR

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MINA' BENTE SAIS NA LIHESLATURAN GUAHAN
Committee on Natural Resources

Senator Joanne M. S. Brown
Chairperson

Notice of Public Hearing

The Committee on Natural Resources will be conducting a Hearing on Monday, March 26, 2001, 9:30 a.m., at the Legislative Public Hearing Room, 155 Hesler Street, Hagatna on the following:

ME No. 22 (COR) - AN ACT TO AMEND PUBLIC LAW 24-37, AN ACT AUTHORIZING THE USB OF THE "BUILD-OP-ERATE-TRANSFER" CONCEPT, OR A VARIANT THERROP, FOR THE PURPOSE OF ALLOWING PRIVATE SECTOR FI-NANCING OF THE DESIGN, CONSTRUCTION AND OPERA-TION AND MAINTENANCE OF WATER AND WASTEWATER INFRASTRUCTURE PROJECTS.

NM No. 47 (LS) - AN ACT TO AMEND AND REVISE CHAP-TER 14 OF TITLE 12 OF THE GUAM CODE ANNOTATED IN ORDER TO RESTORE PUBLIC ACCOUNTABILITY TO THE FI-NANCES OF THE GUAM WATERWORKS AUTHORITY.

BIE No. 44 (COB) - AN ACT TO ALLOW THE GUAM WATER-WORES AUTHORITY TO ENTER INTO AN AGREEMENT, WITH THE GUAM HOTEL AND RESTAURANT ASSOCIATION FOR THE REPAIR OF THE FUJITA AND SOUTHERN LINK PUMP STATIONS.

> ADA Coordinator: Ann Legant at 472-3450/51 The public is invited to sitend.



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Pacific Bailly Rews, Salurday, March 24, 2001 guampdn.com

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SCOREBOARD

▲ Continued from Page 42

PROBRIX 19 (ROOD 9), DIBMES 23 (FIRMSY 11), 16tel fouts-Phoenix 23, Dallas 23. Technicals-Phoenix Illegal Defense 2, A-18,167 (18,187).

At Houston SAN ANTONIO(99)

Sen Antonio 24

Duncan 11-28 3-3 25, Ferry 2-2 0-0 4. Robinson 9-12 4-6 22, D.Anderson 4-10 4-4 13, Porter 3-8 3-3 10, Walker 2-2 0-04, Daniels 2-8 3-4 7, Rose 0-0 0-0 0, Johnson 5-9 4-4 14, Kerr 0-0 0-0 0, Totals 38-79 21-24 99. HOUSTON (103)

S.Anderson 0-2 0-0 0, Taylor 6-13 3-4 15, Cato 1-2 3-4 5, Francis 9-20 10-12 30, Mobley 10-23 4-4 26, Rogers 1-1 0-0 2, Bullard 6-8 0-0 18, Thomas 3-8 1-1 7, Norris 0-2 0-0 0, Totals 36-79 21-25 103.

Houston		19	16	•	35	33	- 103
Central Divi	aion						
•	W	L	T	OL.	Pts	GF	GA
Detroit	42	18	9	4	97	221	187
St. Louis	40	18	10	4	94	226	171
Nashville	29	33	8	3	69	169	184
Chicago	29	32	7	3	68	191	205
Columbus							
Northwest I	Divisi	on					
	W		T	OL	Pts	GF	GA
x-Colorado	45	13	9	4	103	240	167
Edmonton	35	24	10	3	83	206	191
Vancouver	34	23	8	7	83	221	212
Calgary							
Minnesota						150	
Pacific Divis	ion						
	W	L	Ť	OŁ	Pis	GF	GA
Dallas	39	24	6	2	86	197	169
San Jose	35	23	11	2	83	165	163
Phoenix	31	24	15	2	79	186	183

Two points for a win, one point for a tie and overtime loss

Ansheim 29 37 8 5 59 169 213

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x-clinched playoff spot

Los Angeles 33 27 10

Friday's Games Bullalo 4, Vancouver 2 Ottawa 4, Anaheim 1 Columbus 3, Atlanta 0 Pittsburgh 6, Florida 3 Phoenix 1, Dallas 1, tie Saturday's Games Colorado 5, Detroit 3 Los Angeles 1, San Jose 0, OT Philadelphia 2, N.Y. Rangers 1 Boston 3, Montreal 2 Buffalo 3, Washington 2 Toronto 5, Florida 3 smpa Bay 5, Pittsburgh 1 N.Y. Islanders 3, Columbus 3, tie Nastrelle 4. Phoenix 1. St. Louis 2 Calgary 2, tie

New Jersey 6, Edmonron 5, (1)

Sunday a Gemes Ottawa at Dallas, 3 p.m. Ansheim at Chicago, 3 p.m. Minnesota et Colorado, 3 p.m. Vancouver at Allenta, 3 p.m. N.Y. Islanders at Carolina, 5 p.m. Detroit at San Jose, 8 p.m. Monday's Games

Nashville at Columbus, 7 p.m. Washington at N.Y. Rangers, 7 p.m. Dalles at Minnesota, 6 p.m. New Jersey at Calgary, 9 p.m. Philadelphia at Edmonton, 9 p.m. Phoenix at Los Angeles, 10:30 p.m.

NHL SUMMARIES

At Philadelphia **New York Philadelphia**

First Period---1, New York, Dvorak 24 (Mairestriction. Z 0

First Period-None.

Second Period-1, Bullalo, Barnes 18, :23. 2. Washington, Bondra 42 (Oates, Konowalchuk), 13:20 (pp). 3, Buffalo, Brown 9 (Kalinin, Heinze), 15:24, 4, Washington, Bondra 43, 16:06.

Third Period-5, Buffalo, Gratton 17 (Zhknik, Kalinin), 9:26 (pp).

Shots on goal--Buffalo 6-9-6-23, Wash-Ington 11-21-12-44

Goalies-Buffalo, Biron, Washington, Kolzig. A-18,672 (18,672).

At Sunrise, Fla.					
Toronto	0	3	2		5
Florida	1	2	0	_	3

First Period-1, Florida, Bure 52 (Nilson),

Second Period-2, Toronto, Domi 13 (Valk. Antropov), 6:11. 3, Florida, Bure 53 (Eriksson, Hedican), 8:27 (pp), 4, Florida, Bure 54 (Shvidki), 13:53. 5. Toronto, Antropov & (Sundin, Roberts), 15:29. 6, Toronto, Hodlund 21 (Kaberia, Sundin), 16:56 (pp).

Third Period-7, Toronto, Berg 1 (Berezin, Corson), 6:12 (pp). 8, Toronto, Sundin 27 (Roberts, Thomas), 19:52 (en).

Shots on poel--Toronto 6-16-18-40. Florida 7-8-9--24.

Goalles-Toronto, Joseph. Florida, Kidd. A-16,205 (19,088).

At Tampa, Fta.					
Plaburgh.	0	1	0	_	1
Tempe Bey	2	0	3	-	5

First Period-1, Tampa Bay, Lecavalier 19 (R.Johnson), 11:54, 2, Tampe Bay, St. Louis

Second Period-3, Pittsburgh, Lemleux 31

(Ference, Joneson), :48.

Third Period-4, Tampa Bay, Kubina 10 (St. Louis), 9:06 (sh). 5, Tempa Bay, St. Louis 17 (Ekmen, Hotzinger), 16:59 (pp). 6, Tampa Bay, Lecavalier 20 (Cullimore, Holzinger), 18:08. Shots on goal-Pittsburgh 7-10-9-25.

Tempa Bay 5-7-8--20. Goalies-Pittsburgh, Hedberg, Tampa Bay, Weekes. A-20,635 (19,758).

At Columbus, Oh	in			
New York	" 1	0	2	0 -
3				
Columbus	1	2	0	0 -
3				

First Period-1, Columbus, Spanhel 1 (Aubin), 8:19. 2, New York, Martins 2 (Czerkawski, Mezei), 10:12 (sh).

Second Period-3, Columbus, Dinean & (Timander, Gardiner), 16:26. 4, Columbus, Kron 8 (Knutsen, Quint), 17:11.

Third Period-5, New York, Scatchard 17

First Period-1, Edmonton, M.Comrie & (Carter, Smyth), 2:07. 2, Edmonton, Smith 5 (Ulanov, Laraque), 12:48.

Second Period-3, Edmonton, Grier 16 (Marchant), 14:27. 4, New Jersey, Madden 22 (Rafelski, Stevenson), 18:10.

Third Pariod-5, New Jersey, Ellas 30 (Sykora, White), 1:14. 6, Edmonton, Poti 12 (M.Cororie, Smyth), 4:26.7, New Jersey, McKay 20 (Mogiliny, Sykora), 6:08 (pp). 8, New Jersey, Hollik 16, 8:42, 9, Edmonton, Marchant 12 (Grier, Moreau), 12:35, 10, New Jersey, Elias 31 (Sykora), 16:04.

Overtimo-11, New Jersey, Elias 32, 4:51. Penalties-None

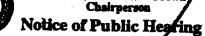
Shots on goal-New Jersey 9-8-18-5-40. Edmonton 13-8-9-3--33.

Goalies New Jersey, Brodeur, Edmonton, Salo, A--17,100 (17,100).

TRANSACTIONS

Panish Carrent ionarce interature or session. 653-3362 ask for Kim

mina' bente sais na liheslaturan guahan Committee on Natural Resources Senator Joanne M. S. Brown



The Committee on Natural Resources will be conducting a Hearing on Monday March 26. 2001, 9:30 s.m., at the Legislative Public Hearing Room, 155 Hesier Street, Hagatna on the followina:

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BUR No. 47 (LS) - AN ACT TO AMEND AND REVISE CHAP-TER 14 OF TITLE # OF THE GUAM CODE ANNOTATED IN ORDER TO RESTARE PUBLIC ACCOUNTABILITY TO THE FI-NANCES OF THE GUAM WATERWORKS AUTHORITY.

BIE No. 44(COR) - ANACT TO ALLOW THE GUAM WATER-WORKS AUTHORITY TO ENTER INTO AN AGREEMENT WITH THE GUAM HOTEL AND RESTAURANT ASSOCIATION FOR THE REPAIR OF THE FUJITA AND SOUTHERN LINK PUM STATIONS.

ADA Coordinator: Ann Legaspi at 472-3450/51
The public is invited in attend.

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The right is reserved to reject any and all bids and to concel or extend the date, fime and place for sale of such property.

DATED this 2" day of March, 2001.

CALVO AND CLARK, LLP Altorneys At Low By: /s/ JANALYNN ML CRUZ Afterneys for the Guam Economic Development Authority

GUAM, U.S.A. CITY OF TAMUNING

On this 2" day of March, 2001, before me, a Notary Public in and for Guam, personally appeared JANALYNN M. CRUZ, attorney for the GUAM ECONOMIC DEVELOPMENT AUTHORITY, known to the be be person whose name is subscribed to the foregoing NOTICE OF SALE UNDER POWER OF SALE IN MORTGAGE, and she acknowledged to me that she executed the same as offerney for GUAM ECONOMIC DEVELOPMENT AUTHORITY.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal the day and year first above-

/1/PRISCILLA Q. SANTOS NOTARY PUBLIC in and for the Territory of Guam, U.S.A. My Commission Expires: 10/10/2001 655 South Marine Drive, Suite 202 Tomuning, Guam 96911 IN THE SUPERIOR COURT OF GUAM

IN THE MATTER OF THE **ESTATE OF**

> ELIZABETH ANN MENDIOLA CRUZ. Decedent.

PROBATE CASE NO. PR0004-01

NOTICE TO CREDITORS

NOTICE IS HEREBY GIVEN by the undersigned, \$COTT A. REED, Executor of the will of EUZABETH ANN MENDIOLA CRUZ deceased, to the creditors of, and all persons having Notice is nereby given that ERNESTO CAUBUYOT has filed herein his petition praying for letters of administration upon the Estate of AUPIO BERSAMIN BARONIA. SR., decedent, and that the hearing on said petition is set on MAR, 30. 2001, at 9:00 a.m., in the courtroom of the Superior Court of Guam, Agana, Guam, and all persons interested are hereby notified to appear at the time and place set for said hearing and show cause. if and, why the petition should not be granted. Reference is hereby made to the said petition for further particulars. DATED: FEB. 28, 2001.

CLERK, SUPERIOR COURT OF GUAM, /s/ JANET T. TORRE DEPUTY CLERK

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

BILL No. 405

Introduced by:

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J. M. S. Brown K.S. Moylan

AN ACT TO AMEND AND REVISE CHAPTER 14 OF TITLE 12 OF THE GUAM CODE ANNOTATED IN ORDER TO RESTORE PUBLIC ACCOUNTABILITY TO THE FINANCES OF THE GUAM WATERWORKS AUTHORITY

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section One. Legislative Intent. I Liheslaturan Guåhan recognizes that since its inception the Guam Waterworks Authority (GWA) continues to struggle with its ability to operate as a fully functional autonomous agency.

I Liheslaturan Guåhan has determined that the Guam Waterworks Authority has been operating without an active Board of Directors since June, 2000. I Liheslaturan Guåhan has determined through several public hearings that GWA has experienced revenue losses over the past several years; GWA is not able to control expenses or consistently collect revenues, entitled to GWA; GWA has not allocated sufficient funding to upgrade training of employees; and GWA has permitted excessive overtime. I Liheslaturan Guåhan also recognizes there is a growing concern among the residents of Guam towards paying an increase in water and sewage rates without the relief from continuous water outages, low or no water pressure problems, water leaks, and sewage overflow.

I Liheslaturan Guåhan has determined that in order to support and promote the general well being of the Authority and the people of Guam, I Liheslaturan Guåhan should assume the responsibility to ratify the budget of the Guam Waterworks Authority to insure greater public accountability regarding the management of our island's water resources, finances and public assets.

Section Two. Section 14104 of Title 12 of the Guam Code Annotated is amended to read:

Section 14104. Powers. The Authority shall have, in accordance with the laws applicable to it and its annual budget, the following powers:

- (a) To produce, treat, transmit, store, distribute, and sell water on Guam, and collect, treat and dispose of waste water on Guam;
- 12 (b) To acquire, in accordance with P.L. 20-06:7, Title VII-A of the
 13 Government Code and all applicable laws, by grant, purchase, gift, devise or lease, or
 14 by the exercise of the right of eminent domain in accordance with the provisions of 21
 15 Guam Code Annotated, Chapter 15, and hold and use any real or personal property
 16 necessary or convenient for the carrying on any of these enumerated powers;
 - (c) To establish its own internal organization and management and adopt regulations for the administration of its operations;
 - (d) To establish and modify from time to time, with the approval of the Public Utility Commission, reasonable rates and charges for the water and waste water services adequate to recover the full cost of providing such services and to collect money from customers using such services. The Authority shall establish and modify from time to time, with approval of the Public Utility Commission, reasonable rates and charges for servicing of debt obtained to undertake capital improvements of water and waste water facilities.

- 1 (e) To enter into contracts which have been awarded under the relevant 2 procurement laws and are appropriately budgeted for in its annual budget and to 3 execute all instruments necessary for the exercise of its powers, adopt a seal and to sue 4 and be sued in its own corporate name;
- 5 (f) To construct works along or across any street or public or watercourse or 6 public utility easement or any lands which are property of the Territory; and with 7 respect to federal lands, the Authority shall have the same powers with respect to the 8 construction of such works as are possessed by the Government of Guam. The 9 Authority shall restore any such street or highway to its former state and shall not 10 impair its usefulness;
- 11 (g) From time to time, to incur indebtedness with the approval of *I* 12 *Liheslaturan Guåhan*;
- 13 (h) To enter into contracts with the Government of Guam or with the United 14 States for loans or grants;

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- (i) To employ, retain or contract, in accordance with all applicable procurement laws and its annual budget, the services of qualified persons, businesses or entities to act as specialists and experts to advise and assist its Board of Directors and employees;
- (j) To adopt such rules and regulations as may be necessary for the exercise of these enumerated powers;
- (k) To control, operate, improve, equip, maintain, repair, renew, replace, reconstruct, alter and redesign the water and waste water disposal systems of Guam in accordance with applicable zoning, building and health regulations of the Territory and the United States; and
- 25 (l) Do all things necessary to the full and convenient exercise of its powers.

1	Section Three.	Sections	14106(h)(iii)	and	(iv)	of	Title	12	Guam	Code
1	Section Three.	Sections	14100(0)(111)	ana	(11)	O1	1100	12	0 444	000
2	Annotated are amended	to read:								
3	(iii) To keep th	e Board ar	nd the Guam I	egisl	ature	adv	vised a	as to	the ne	eds of
4	the Authority, to appro	ve demand	ds for the payr	nent	of ot	oliga	ations	of t	he Autl	nority,

- 5 and to approve expenditures and collection of revenue within the purposes and
- 6 amounts authorized by the annual budget;

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- 7 (iv) To prepare all plans and specifications for the constructions of works by 8 the Authority in accordance with the annual budget;
- 9 Section Four: Title 12 G.C.A. Section 14107(b) is hereby repealed
- Section Five: Section 14108 of Title 12 Guam Code Annotated is amended to read:
- 12 Section 14108. Administration and Fiscal Services.
- 13 (a) The General Manager, with the consent of the Board, shall appoint an Assistant General Manager for Administration and Fiscal Services.
- 15 (b) The Assistant General Manager for Administration and Fiscal Services 16 shall receive compensation as established by the annual budget.
 - (c) Said Assistant General Manager shall have full charge and control, subject to the direction of the General Manager, of all accounting and fiscal affairs of the Authority and shall account for all monies received and paid out by the Authority in accordance with the Authority's annual budget.
- Section Six. Section 14109(a) of Title 12 of Guam Code Annotated is amended to read:
 - (a) The Board may also appoint a Secretary, Treasurer, and an Attorney, who shall serve at the pleasure of the Board and whose duties shall be set by the Board and whose compensation shall be fixed by the annual budget.

Section Seven. Section 14113 of Title 12 of Guam Code Annotated is amended to read:

14113. Accounting and Expenditures.

- (a) The Board shall adopt and maintain a system of accounting.
- (b) The Board shall authorize by means of the annual budget payment of demands against the Authority resulting from the exercise of its powers under this Act if:
 - (i) the purposes and amounts of such demands are projected in the budget, expressed in terms of major account groups of the Uniform System of Accounts, which has been adopted by the Board after receiving recommendations from the General Manager; and
 - (ii) if the specific demands which are made are approved by the Board before payment.
- (c) The Board shall employ, in accordance with the appropriate procurement laws and the annual budget, a firm of locally licensed, independent Certified Public Accountants who shall annually examine the financial status and workings of the Authority for the previous fiscal year. Said firm shall submit to *I Magalahen Guåhan*, the General Manager and *I Liheslaturan Guåhan* no later than February 1st of each year a written report on the financial status and workings of the Authority during the previous fiscal year. Said report shall be furnished to *I Magalahen Guåhan* and *I Liheslaturan Guåhan*. *I Magalahen Guåhan* may request special reports within thirty (30) days after the end of each fiscal quarter. The financial information presented in the reports required by this section shall be in accordance with the Uniform System of accounts adopted by the Board.

(d) Claims against the Guam Waterworks Authority shall be submitted to the Attorney General of Guam in accordance with the Government Claims Act.

- (e) Annual Budget. For the purposes of Chapter 14, Title 12 GCA, the term "annual budget" means a balanced budget for expenditures of the Guam Waterworks Authority for a fiscal to be funded by the anticipated revenues and other funds to be received and expended for the same fiscal year, submitted to the *I Liheslaturan Guåhan* and approval by law, with amendment and modification as may be desired by the *I Liheslaturan Guåhan*. The budget shall not request an appropriation from the General Fund.
 - (i) On or before May 1, of each year, the Board shall approve and submit to the Guam Legislature the annual budget for the following fiscal year.
 - (ii) On or before the start of the following fiscal year, *I Liheslaturan Guåhan* shall approve, reject or modify the annual budget. No transfer of funds approved or authorized by the annual budget shall be valid unless approved by *I Liheslaturan Guåhan*.
 - (iii) If *I Liheslaturan Guåhan* fails to approve the annual budget before the start of the new fiscal year, the budget submitted by the Board shall become law for the new fiscal year subject to legislative modification.
 - (iv) If the Board fails to submit a budget for the next fiscal year, the current fiscal year's budget shall become law for the next fiscal year subject to legislative modification.

Section Eight. Section 14114 of Title 12 of the Guam Code Annotated is amended to read:

14114. Employment.

- (a) Pursuant to the provisions of Title 4 of the Guam Code Annotated other applicable laws and the Authority's annual budget, the Board shall establish rules and regulations regarding selection, promotion, performance evaluation, demotion, suspension and disciplinary action regarding the employees of the Authority. All contracts for hiring off-island employees shall conform to Sections 6501 and 6501.1 of Title 4 of the Guam Code Annotated.
- (b) All employees of the Authority except those enumerated in subsection (c) below shall be members of the classified service of the Government of Guam and the Government of Guam Retirement Fund and shall be entitled to coverage under the Worker's Compensation laws of Guam. The annual budget of the Authority shall provide for the Authority's appropriate contributions to the Government of Guam Retirement Fund and such billings as are deemed appropriate by the Commissioner of Worker's Compensation.
- (c) The General Manager, Assistant General Managers, Secretary, Treasurer, Comptroller and the Attorney of the Authority shall not be members of the classified service of the Government of Guam. Said officials shall be hired and compensated within the terms of the Authority's annual budget.

Section Nine. Effective dates. This act shall become effective immediately but the first fiscal year it applies to will be fiscal year 2002. During fiscal year 2001, the Authority shall cut costs to conform to revenue and shall make every effort to balance its budget for 2001. The first annual budget proposal shall be due to *I Liheslaturan Guahan* on May 1, 2001 for fiscal year 2002. *I Liheslaturan Guahan* reserves the right to amend the Authority's budget for fiscal year 2001. No transfer of funds allocated by the budget for fiscal year 2001 shall be valid unless specifically approved

- by I Liheslaturan Guåhan. The Authority shall not execute any contract with a term
- 2 extending beyond September 30, 2001 without legislative consent.
- 3 Section Ten. Severability. If any provision of this Act is declared invalid
- 4 by a court of law, the remainder of the act shall remain in effect.